

Guidelines for Industry Generated Complaints

KEY PRINCIPLES

The Medicines Australia complaints process is:

- Independent and fair A structured and documented process ensures complaints are adjudicated by the Code and Appeals Committees, providing all parties with fair and equitable treatment.
- Responsive The Code outlines timelines for handling complaints, with Committee meeting dates published on the <u>Medicines Australia website</u>.
- Transparent Complaint Outcomes are published on the <u>Medicines Australia</u> website, ensuring accountability and openness in the process



These Guidelines outline the complaints process and specify response timeframes for pharmaceutical companies wishing to lodge a complaint with Medicines Australia. If the principles set out in the Guidelines are not followed, the complaint may be returned for further information, or reviewed without a complete response.

MAKING A COMPLAINT

Code Edition 20 introduced new Intercompany Dialogue Standards ('ICD Standards'), which are now available on the <u>Code Resource Toolkit</u>. Before accepting a complaint from a company, Medicines Australia requires clear demonstration that intercompany dialogue has taken place and the complaint has not been resolved to the satisfaction of both parties.

The ICD Standards recognise that in some cases companies might not be able to agree on the ICD outcomes (see 'Outcomes not Agreed'). The Complainant Company may submit the complaint to Medicines Australia as described in the ICD Standards.

The ICD Standards require that the Managing Director or Medical Director of both the Complainant Company and Subject Company sign the ICD record. Medicines Australia will not accept a complaint if the required signatures are not provided. If the Complainant Company's Managing Director is unable to engage in the matter, documented delegation of authority to a senior executive must accompany the complaint.

Refer to the ICD Standards for details on complaint submission and acceptance.



PROCEDURES FOR INTERCOMPANY DIALOGUE

Companies must attempt to resolve complaints through intercompany dialogue. The ICD Standards outline the required procedures and expected timeframes for each stage of the process. The ICD Standards are intentionally detailed and specific so that both parties to the complaint have clear expectations. Any variation from the ICD Standards may only occur with mutual agreement from both parties.

Failure to follow ICD Standards (Code Section 15.5)

Code Edition 20 introduced a new provision whereby either the Complainant or Subject Company may allege that the ICD Standards were not appropriately followed by the other company. If the allegation of a breach of Section 15.5 is made by the Complainant Company in its complaint, the Subject Company should respond to this allegation as part of its response to the complaint.

If it is alleged by the Subject Company that the Complainant Company has breached Section 15.5, the Code Committee has directed the Medicines Australia Secretariat to request a response from the Complainant Company. The response must be provided to Medicines Australia within 10 working days and will be considered at the same Code Committee meeting as the initial complaint, or at a subsequent meeting.

These processes provide procedural fairness so that a company will have the opportunity to respond to an allegation of a breach of Section 15.5 before the Code Committee considers the matter. The Code Committee may issue a fine of up to \$100,000 for a confirmed breach of Section 15.5 of the Code.



Dialogue between companies should be undertaken with a willingness to consider each other's position and concerns, with the intention of achieving an agreed outcome in a timely manner.

The ICD Standards state that in most cases Medicines Australia will accept a complaint and refer it to the Code Committee for adjudication. However, in specific circumstances outlined in the ICD Standards, Medicines Australia is not obligated to accept a complaint (see 'Acceptance of Complaints'). Acceptance of a complaint does not imply the ICD process took place in accordance with the ICD Standards or whether reasonable efforts were made by either company to resolve the issue/s.

When submitting a complaint to Medicines Australia, all correspondence, including resolution offers and actions taken, should be documented as outlined in the ICD Standards. This evidence may influence the outcome, potentially reducing sanctions imposed by the Code or Appeals Committee or requiring the Complainant Company to justify the complaint under Section 15.4 Frivolous or Vexatious Complaints (see page four).

Refer to the ICD Standards for details on complaint withdrawals and limitations on acceptance.



MAKING A COMPLAINT

Companies should ensure that they have included sufficient detail in their complaint to assist the members of the Code of Conduct Committee in making their decision; they are not afforded further opportunities unless the outcome is appealed. A Complainant has the burden of proving their complaint on the balance of probabilities.

The full complaint will be shared with the Subject Company to allow a response. While all complaint material is treated as confidential, do not include information that cannot be shared with the Subject Company or the Code Committee.

The complaint should include the following information:

EXECUTIVE SUMMARY	A summary of the complaint, including the Overarching Principles and Sections of the Code that are alleged to be in breach
DETAILED COMPLAINT	Itemisation of specific claims in relation to each item of promotional material / activity, and identifying specific sections of the Code that are alleged to be in breach.
	 A sufficiently detailed complaint is one that: clearly identifies promotional material using the item's unique identifier (located with the mandatory promotional information), or includes a copy of the material subject to the complaint clearly states the nature of the practice being complained about with an explanation of the reasons to support the allegation of a breach of the Code outlines the alleged consequences of the material or activity on healthcare professionals and/or consumers (with supporting evidence if available.) includes evidence to support claims that are based on medical or scientific issues includes a copy of medical literature cited in the complaint cross references specific claims to supporting data and includes a rationale for each allegation
INTERCOMPANY DIALOGUE	The ICD record, including details of all communications and records of meetings and attempts to resolve the matter. Complainants should articulate the outcomes of ICD and unresolved items requiring the Code Committee's adjudication.
ENDORSEMENT	All complaints must contain the written endorsement of the senior executive

How to submit your complaint

officer.

Once you have gathered all the required information, submit your complaint along with supporting information, to the Medicines Australia Code Secretariat via email at codehelpdesk@medicinesaustralia.com.au or contact (02) 6147 6500 for assistance. Hard copies of complaints are not required.

Medicines Australia will then acknowledge receipt of your complaint within 3 working days.



What to expect after a complaint is submitted

The Code Secretariat will process the complaint promptly, in line with the timeframes on page 8 of this Guidance. Medicines Australia will provide the Subject Company with a copy for response, which will then be shared with the Complainant Company for transparency only (not for any further response). The Code Committee will consider the complaint on the dates published on the Medicines Australia website.

Repeat of a previous Breach

For alleged repeat breaches, renewing intercompany dialogue is encouraged but not required, and complaints may be submitted directly to Medicines Australia. If the activity does not fall within the definition of 'repeat of a previous breach', and instead new activities or alleged breaches are introduced, Medicines Australia will only accept the complaint after new intercompany dialogue has occurred.

Double jeopardy

Medicines Australia will not accept a complaint if the subject matter has already been substantially dealt with by the Code Committee. That is, if the same section or sections of the Code are alleged to have been breached in relation to the same activity or same material irrespective of whether there was a finding of a breach of the Code. In these circumstances, the Complainant will be referred to the outcomes of the previous complaint.

If the complaint concerns a matter related to revised materials, this will be considered a new complaint. Similarly, a complaint about material or activity that was found in breach but not withdrawn or ceased will be considered a new complaint (refer to Section 15.6 c)).



Confidentiality and Conflict of Interest are taken seriously.

Information on 'Who's Who' on the Code and Appeals Committees, and also their selection process, is on the Medicines Australia website.

Companies are welcome to identify competitor companies that should not participate in the complaint adjudication due to conflicting interests.

Frivolous or Vexatious Complaints

Complaints should not be used as a competitive tool.

If a Complainant alleges a breach of Section 15.4, the Subject Company should address it in its response. If the Subject Company alleges that the complaint itself breaches Section 15.4 or is frivolous or vexatious, the Code Committee will consider the allegation. If the Committee believes the allegation has merit and should be adjudicated, it will request a response from the Complainant Company before considering the matter further. The response must be provided to Medicines Australia within 10 working days and will be reviewed at the next or a future Code Committee meeting.

These steps ensure procedural fairness by allowing both parties to respond before any finding is made. The Code Committee may impose a fine of up to \$100,000 for a confirmed breach of Section 15.4.



RESPONDING TO A COMPLAINT

When a complaint has been accepted by Medicines Australia, the Subject Company is asked to state whether or not the information supporting the complaint is correct, and to give any answer or explanation which may be deemed necessary.

This response is the Subject Company's primary opportunity to present its position. No further opportunities will be provided unless the outcome is appealed. Therefore, it is important that the response includes sufficient detail to support the Code Committee's decision-making process. Medicines Australia will share this response with the Complainant Company for transparency purposes, not for any further response. While all complaint material is treated as confidential, do not include information that cannot be shared with the Complainant Company or the Code Committee.

When providing this information, the Subject Company should include:

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EXECUTIVE SUMMARY	A summary of the response to the Complaint
DETAILED RESPONSE TO THE COMPLAINT	Itemisation of responses to specific claims made in the complaint in relation to each item of promotional material / activity.
	 A sufficiently detailed response to the complaint is one that: includes original copies of promotional material discussed in the Complaint clearly responds to the specfic claims made in the complaint with an explanation of the reasons to support the activity. includes evidence to support claims that are based on medical or scientific issues includes a copy of medical literature cited in the complaint and access to the approved Australian Product Information document cross references specific claims to supporting data and includes a rationale for defence of each allegation
INTERCOMPANY DIALOGUE	If the Subject Company agrees with the ICD record submitted by the Complainant it should be noted in the response to the complaint and another copy is not required in the response documentation. Where the Subject Company disagrees with any aspect of the ICD record, this should be explained and detailed in the response to the complaint
ENDORSEMENT	All complaints must contain the written endorsement of the senior executive officer.

Complaints against Non-member Companies (Section 15.3)

Non-member companies are invited to have any complaint about their conduct adjudicated by the Code Committee. If the non-member company accepts this invitation, the complaint will be forwarded to the Code Committee. If the non-member declines this invitation, Medicines Australia has the right, but not the obligation, to forward the complaint to the TGA or the Australian Competition and Consumer Commission.



Complaints about the advertising of prescription medicines to health professionals should first be lodged with Medicines Australia, as directed by the <u>TGA website</u>. The TGA "expects prescription medicine sponsors to engage constructively with the self-regulatory system, irrespective of whether they are members of the industry body concerned.."



It is a condition of product registration on the Australian Register for Therapeutic Goods (the ARTG) that promotional activities, including promotional materials, for that prescription product comply with the Medicines Australia Code of Conduct.

If a complaint alleges that promotional materials or activities breach the Code, and the non-member company declines adjudication by the independent Code Committee, Medicines Australia may refer the matter to the TGA to determine whether a related product condition of registration has been breached.

The complaint is submitted to the Regulatory Compliance Branch, which then refers the matter to the appropriate area within the TGA for assessment. Information provided to the TGA is kept strictly confidential. The TGA does not release information about compliance or enforcement actions unless required by the investigation or deemed in the public interest. In such cases, outcomes are published on <u>its website</u>.

There is no set timeframe for complaints referred to the TGA. The TGA will manage the matter in accordance with its <u>Regulatory Compliance Framework</u>, considering factors such as:

- the seriousness of the alleged non-compliance
- the risk of harm or injury related to a product itself, including the way in which a product is used or being promoted for use
- the indirect risk of harm from reliance on misleading or inaccurate information
- the compliance history and behaviour of the responsible person or business
- the level of compliance of the particular industry sector.

Under <u>TGA guidance</u>, complaints about the advertising of prescription medicines to health professionals are typically directed to the relevant industry body. The TGA has previously referred a complaint about a non-member company to Medicines Australia for Code Committee consideration and may consult Medicines Australia on technical matters during its investigations.

APPEALING A DECISION

Either the Subject Company or the Complainant Company may lodge an appeal if they disagree with the decision made by the Code Committee. Notification of an appeal by any industry appellant must be accompanied by a bond of \$20,000.

The appellant company must give written notice to Medicines Australia of its appeal within five working days of receiving the Reasons for Decision of the Code Committee.



How to lodge an appeal

Email the Medicines Australia Code Secretariat of your intention to lodge an appeal to codehelpdesk@medicinesaustralia.com.au.

The Appellant Company then has a further 5 working days to email the written submission that support its appeal to the Code Secretariat. It is important that any appeal is accompanied by enough information to allow the complaints handling process to proceed.

What should I expect after an appeal has been lodged?

The Medicines Australia Code Secretariat will process the appeal as expediently as possible and in accordance with the timeframes summarised on page 8 of this Guidance.

After Medicines Australia acknowledges receipt of the appeal, they provide a copy of the appeal to the other complaint party for their response. The other party has 10 working days to submit its response. The written appeal submission and responses received will then be provided to the Appeals Committee which will hear any appeal.

The date for an Appeals Committee meeting will be determined following consultation with the Committee members and both companies involved in the complaint.

An appeal is a rehearing of the part of the original complaint that is the subject of the appeal. The Appeals Committee has the power to affirm, set aside or vary the findings and/or any sanction which has been imposed by the Code Committee. The Appeals Committee has the discretion to receive fresh evidence (being evidence which has become available after the complaint was considered by the Code Committee). Refer to Code Section 15.7 for further details about an appeal.



In an appeal, each company will be provided with the opportunity to make a short presentation to the Committee, and both companies may hear both presentations. Following questions from Committee members, the company representatives retire from the meeting to allow the Committee to deliberate on the matters before them.

Up to three representatives from each of the companies involved in an appeal may attend the Appeals Committee meeting; this includes any external expert assisting a company.

After the Appeals Committee meeting, both companies will be provided with a brief statement of the decision within 2 working days, and the more detailed 'Reasons for the Decision' within 10 working days. This concludes the appeal process.

After this, a report on the complaint and appeal will be published on the Medicines Australia website within one month of the finalisation of the appeal.



COMPLAINTS AND APPEALS PROCESS

Complaint sent to Medicines Australia Electronic submission by 5pm on the cut-off date. If the Non-Member **Member Company Non-Member Company** 10 Company declines Subject company is Invited to have the matter invitation, complaint may **DAYS** heard by Medicines provided 10 working be sent to the TGA and/or days to respond to the Australia, agree to comply **ACCC** complaint with process Complaint and response considered by the Code of Conduct Committee • Meetings scheduled for the 3rd Monday of every month • Material/Activities found in breach must be immediately withdrawn or ceased 2 Decision emailed to both parties within 2 working days of the hearing **DAYS** 10 Full reasons for decision provided within 10 working days of the hearing **DAYS** Either party may appeal the decision or sanctions handed down by the Committee **Appeal** No Appeal 5 Intent to appeal lodged within 5 working days of receipt of reasons for decision **DAYS** 5 Appellant has a further 5 working days to provide its appeal submission **DAYS** 10 The non-appellant party has 10 working days to make a **DAYS** response to the appeal Appeal and response considered by the Appeals Committee Decision emailed to both parties within 2 working days of 2 the hearing **DAYS** 10 Full reasons for decision provided within 10 working days of the hearing **DAYS** Complaint considered final • Fines are payable within 30 days of receipt of invoice 10

DAYS

• Outcomes of Complaints published on the Medicines Australia website within 1 month.

Corrective action completed within 30 days of receipt of Committee Reasons and template